DRAFT

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

IN THE MATTER OF:

Sejong Alabama, LLC Fort Deposit, Lowndes County, Alabama USEPA ID NUMBER ALRO00058180 ORDER NO. 16-XXX-HW

FINDINGS

Pursuant to the provisions of the Alabama Environmental Management Act, <u>Ala. Code</u> §§ 22-22A-1 to 22-22A-16, as amended, and the Alabama Hazardous Wastes Management and Minimization Act (hereinafter "AHWMMA"), <u>Ala. Code</u> §§ 22-30-1 to 22-30-24, as amended, and the regulations promulgated pursuant thereto, the Alabama Department of Environmental Management (hereinafter "ADEM" or "the Department") makes the following FINDINGS:

- 1. Sejong Alabama, LLC (hereinafter "Sejong Alabama") manufactures exhaust systems as a Tier 1 supplier for the automotive industry. It is assigned EPA Identification Number ALR000058180 and is located at 450 East Old Fort Road in Fort Deposit, Lowndes County, Alabama (hereinafter "the Site"). Sejong Alabama notified the Department of conditionally exempt small quantity generator activities on October 24, 2014.
- 2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-16, as amended.
- 3. Pursuant to Ala. Code § 22-22A-4(n) (2006 Rplc. Vol.), the Department is the state agency responsible for the promulgation and enforcement of solid and hazardous waste regulations in accordance with the federal Solid Waste Disposal Act §§ 1002 to 11012, 42 U.S.C. §§ 6901 to 6992k, as amended. In addition, the Department is authorized to administer and enforce the provisions of the AHWMMA, Ala. Code §§ 22-30-1 to 22-30-24, as amended.

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- 4. On March 21, 2016, representatives of the U. S. Environmental Protection

 Agency Region 4 and of the Department's Industrial Hazardous Waste Branch conducted a

 compliance evaluation inspection (hereinafter "CEI") of Sejong Alabama. The CEI and a review

 of Sejong Alabama's compliance showed the following:
- (a) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(b), a large quantity generator who accumulates hazardous waste for more than 90 days is an operator of a storage facility and is subject to the requirements of 335-14-5 and 335-14-6 and the permit requirements of 335-14-8 unless he has been granted an extension of the 90-day period. ADEM Admin. Code r. 335-14-8-.01(1)(c) requires a permit for the "storage" of any "hazardous waste" as identified or listed in Chapter 335-14-2.

Sejong Alabama stored hazardous waste on-site for greater than 90 days without first obtaining a storage facility permit or requesting an extension to the accumulation limit from the Department. Specifically, Sejong Alabama stored one box of hazardous waste fluorescent lamps (D009), located in the Breezeway, from September 1, 2015, a total of 203 days and two 55-gallon containers of chromium-containing dust (D007), located at the idled "UD" Baghouse, from December 14, 2015, a total of 99 days. Sejong Alabama neither requested an extension of the 90-day limit nor obtained a hazardous waste storage facility permit from the Department.

(b) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(c)2., a generator who accumulates hazardous waste in excess of 55 gallons at or near any point of generation must, with respect to that amount of excess waste, comply within three days with the applicable provisions of 335-14-3-.03(5)(a). During the three day period, the generator must continue to comply with 335-14-3-.03(5)(c)1.(i) and (ii) and mark the container holding the excess accumulation of hazardous waste with the date the excess amount began accumulating.

Sejong Alabama accumulated more than 55 gallons of hazardous waste at each of its four active baghouses and failed to mark the containers holding the excess accumulations with the accumulation start date(s).

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(c) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(c)1.(i) referencing 335-14-6-.09(2), if a container holding hazardous waste is not in good condition (e.g., severe rusting, apparent structural defects) or if it begins to leak, the owner or operator must transfer the hazardous waste from this container to a container that is in good condition, or manage the waste in some other way that complies with the requirements of 335-14-6.

Sejong Alabama stored D009 hazardous waste in containers that were not in good condition. Four 55-gallon hazardous waste drums located at the "LFA", "UD", and "WCC1" Baghouses had severely rusted covers/lids or bodies.

(d) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(c)1.(ii), a generator may accumulate as much as 55 gallons of hazardous waste in containers at or near any point of generation and under the control of the operator of the process generating the waste, without a permit or interim status and without complying with 335-14-3-.03(5)(a), provided he marks his containers either with the words "Hazardous Waste" or with other words that identify the contents of the containers.

Sejong Alabama did not mark one 55-gallon satellite drum containing chromium dust (D007) located at the "Rework" Baghouse and one satellite drum holding spent paint pens (D001) located in the Breezeway with either the words "Hazardous Waste" or with other words describing the contents.

(e) Pursuant to ADEM Admin. Code r. 335-14-11-.02(5)(a), universal waste batteries (i.e., each battery), or a container in which the batteries are contained, must be labeled or marked clearly with any one of the following phrases: "Universal Waste—Battery(ies)", or "Waste Battery(ies)", or "Used Battery(ies)".

Sejong Alabama did not mark a container holding four universal waste lead acid emergency lighting batteries stored in the Breezeway with any of the prescribed phrases.

(f) Pursuant to ADEM Admin. Code r. 335-14-11-.02(5)(e), each lamp or a container or package in which the lamps are contained must be labeled or marked clearly with any one of the following phrases: "Universal Waste - Lamp(s)", or "Waste Lamp(s)", or "Used Lamp(s)".

Sejong Alabama did not mark six boxes containing universal waste lamps located in the Breezeway with any of the prescribed phrases.

(g) Pursuant to ADEM Admin. Code r. 335-14-11-.02(4)(d)1., a small quantity handler of universal waste must contain any lamp in containers or packages that are structurally sound, adequate to prevent breakage, and compatible with the contents of the lamps. Such containers and packages must remain closed and must lack evidence of leakage, spillage, or damage that could cause leakage under reasonably foreseeable conditions.

Sejong Alabama did not keep closed five boxes containing universal waste lamps located in the Breezeway.

(h) Pursuant to ADEM Admin. Code r. 335-14-11-.02(6)(c), a small quantity handler of universal waste who accumulates universal waste must be able to demonstrate the length of time that the universal waste has been accumulated from the date it becomes a waste or is received.

Sejong Alabama was unable to demonstrate clearly the length of time that universal wastes had been accumulated on-site from the date(s) they became wastes.

(i) Pursuant to ADEM Admin. Code r. 335-14-17-.03(4)(c)1., containers and used oil tanks, except underground tanks, used to store used oil at used oil generator locations must be labeled or marked clearly with the words "Used Oil".

Sejong Alabama did not mark one 55-gallon, open-top drum holding oil-saturated sorbents located in the Maintenance Area with the words "Used Oil"; the drum was marked with the words "Oily Hazardous Waste".

(j) Pursuant to ADEM Admin. Code r. 335-14-3-.01(4)(a), a large quantity generator must submit a correct and complete ADEM Form 8700-12 (including all appropriate

attachment pages and fees) reflecting current waste activities to the Department annually.

Sejong Alabama did not notify the Department of its regulated waste activity between October 24, 2014 and March 21, 2016.

(k) Pursuant to ADEM Admin. Code r. 335-14-3-.04(1)(e), a generator who transports hazardous waste or offers hazardous waste for transportation off-site must have a program in place to reduce the volume and toxicity of such waste to the degree determined by the generator to be economically practicable. A generator must document this program in a written waste minimization plan.

Sejong Alabama did not have a written waste minimization plan.

(l) Pursuant to ADEM Admin. Code r. 335-14-3-.04(2)(a), a generator who ships any hazardous waste off-site to a treatment, storage, or disposal facility within the United States must prepare and submit a single copy of a Biennial Report to the Department by March 1 of each even numbered year.

Sejong Alabama has not prepared and submitted to the Department a Hazardous Waste (Biennial) Report for hazardous wastes shipped off-site to a treatment, storage, or disposal facility during the previous year (2015).

(m) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(a)6., except as provided in 335-14-3-.03(5)(d), (e), (f), and (g), a large quantity generator may accumulate hazardous waste which is generated on site for 90 days or less without a permit or without having interim status, provided that generator maintains sufficient documentation to demonstrate the quantity of hazardous waste generated each calendar month. This documentation must be retained on-site for at least three years from the date the waste was generated.

Sejong Alabama did not maintain at the facility sufficient documentation to demonstrate the amount of hazardous waste it generates each month.

(n) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(a)1(i) referencing 335-14-6-.09(5), a generator must inspect areas where containers are stored, at least weekly, looking for

leaks and for deterioration of containers and the containment system caused by corrosion or other factors; and must note the number and capacity of hazardous waste containers present; and must document these inspection in accordance with rule 335-14-6-.02(6)(d). ADEM Admin. Code r. 335-14-6-.02(6)(d) requires the generator to record inspection in an inspection log or summary.

Sejong Alabama did not conduct or document the required inspections of areas where hazardous waste containers were stored.

- (o) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(a)4. referencing 335-14-6-.02(7)(d), the generator must maintain the following documents and records at the facility:
 - 1. Job titles for the positions related to hazardous waste management and the name of employees filling each job title;
 - 2. A written job description for the positions related to hazardous waste management, which includes the requisite skills, education or other qualifications, and duties related to hazardous waste management;
 - 3. A written description of both introductory training and continuing training required for each position; and
 - 4. Records that document that the required training or job experience have been given to, and completed by, facility personnel.

Sejong Alabama did not furnish for review documents or records demonstrating that it had provided its employees that handle hazardous waste with initial and/or annual hazardous waste management and emergency response training.

(p) Pursuant to ADEM Admin. Code r. 335-14-3-.03(5)(a)4. referencing 335-14-6-.03(8)(b), a generator must maintain at the facility documentation of its attempts to make arrangements with local authorities that may be called upon to provide emergency service.

Sejong Alabama did not maintain documentation of its attempts to enter into agreements with local law enforcement, fire departments, hospitals, and other State and local emergency response agencies/teams.

- 5. As a result of this CEI, the Department issued to Sejong Alabama a Notice of Violation (dated July 5, 2016), which cited violations of the hazardous waste regulations that were discovered during the CEI.
- 6. On MONTH DATE, 2016, the Department received Sejong Alabama's response to the aforementioned Notice of Violation.
- 7. Pursuant to Ala. Code § 22-22A-5(18), as amended, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violation(s), including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent, and degree of success of such person's efforts to minimize or mitigate the effects of such violation(s) upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day such a violation continues shall constitute a separate violation. In arriving at the civil penalty assessed in this Order, the Department has considered the following:
- (a) SERIOUSNESS OF THE VIOLATIONS: The Department noted sixteen violations of ADEM Admin. Code div. 335-14. In arriving at the civil penalty, the Department considered the general nature and magnitude of the violations along with the available evidence of irreparable harm to the environment or threat to the public.
- (b) THE STANDARD OF CARE: In considering the standard of care manifested by Sejong Alabama, the Department noted that many of the violations listed above are of non-

technical requirements and were easily avoidable. Sejong Alabama did not exhibit a standard of care commensurate with applicable regulatory standards.

- (c) ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE

 CONFERRED: The Department has determined that there was no significant economic benefit gained by Sejong Alabama as a result of the violations referenced herein.
- (d) EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION

 UPON THE ENVIRONMENT: There are no known environmental effects to mitigate as a result of the alleged violations.
- (e) HISTORY OF PREVIOUS VIOLATIONS: Based on a review of Department records, Sejong Alabama does not have a history of noncompliance with respect to ADEM Admin. Code div. 335-14.
- (f) THE ABILITY TO PAY: Sejong Alabama has not alleged an inability to pay the civil penalty.
- (g) OTHER FACTORS: The Department has carefully considered the six statutory penalty factors enumerated in <u>Ala. Code</u> § 22-22A-5(18)c., as amended, as well as the need for timely and effective enforcement, and has concluded that the civil penalty is appropriate for the violations noted in this action (see Attachment A, which is made a part of the Department's Findings).

ORDER

Based on the foregoing FINDINGS and pursuant to <u>Ala. Code</u>, §§22-22A-5(10), 22-22A-5(18), 22-30-20, and 22-30-19(a) and (b), as amended, it is hereby ORDERED:

A. Sejong Alabama agrees to pay to the Department a civil penalty in the amount of \$18,300 in settlement of the violation alleged herein within forty five days from the effective date of this Consent Order. Failure to pay the civil penalty within forty five days from the effective date may result in the Department's filing a civil action in the Circuit Court of Montgomery County to recover the civil penalty.

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B. Sejong Alabama agrees that all penalties due pursuant to this Consent Order shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check or other payment methods acceptable to the Department and shall be remitted to:

Office of General Counsel

Alabama Department of Environmental Management

P.O. Box 301463

Montgomery, Alabama 36130-1463

- C. Any payment submitted to the Department pursuant to this Order shall reference Sejong Alabama's name and address, and the ADEM Administrative Order number of this action.
- D. That, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and, therefore, unenforceable, the remaining provisions hereof shall remain in full force and effect.
- E. That the issuance of this Order does not preclude the Department from seeking criminal fines or other appropriate sanctions or relief against Sejong Alabama for the violation(s) cited herein.
- F. That failure to comply with the provisions of this Order shall constitute cause for commencement of legal action by the Department against Sejong Alabama for recovery of additional civil penalties, criminal fines, or other appropriate sanctions or relief.

ORDERED and ISSUED this	day of,
	Lance R. LeFleur
	Director

Attachment A

Sejong Alabama Fort Deposit, Lowndes County Facility ID No. ALRO00058180

Violation	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violation*
Storage of hazardous waste for greater than 90 days without first obtaining a permit.	1	\$10,000	\$1,000	\$0
Failure to mark SAA containers in excess of 55 gallons with the accumulation start date(s).	4	\$400	\$100	\$0
Storage of hazardous waste in 4 drums that were not in good condition.	4	\$400	\$100	\$0
Failure to mark SAA drums with either the words "Hazardous Waste" or with other words describing the contents.	2	\$200	\$100	\$0
Failure to mark one box of universal waste batteries as required.	1	\$100	\$100	\$0
Failure to mark 6 boxes of universal waste lamps as required.	6	\$600	\$100	\$0
Failure to keep closed 5 boxes of universal waste lamps.	5	\$500	\$100	\$0
Failure to demonstrate the length of time universal wastes had been accumulated.	1	\$100	\$100	\$O
Failure to mark 1 drum holding oilsaturated sorbents with the words "Used Oil".	1	\$100	\$100	\$0

Failure to make annual notification	1	\$200	\$100	\$ 0	
to the Department.	1	\$200	\$100	φО	
Failure to have a written waste minimization plan.	1	\$100	\$100	\$0	
Failure to sumbit a Hazardous Waste (Biennial) Report for activities conducted in 2015.	1	\$100	\$100	\$0	
Failure to document the amount of hazardous waste generated each month.	1	\$100	\$100	\$0	
Failure to conduct or document weekly inspections of the areas where hazardous waste was stored.	1	\$1,000	\$500	\$0	
Failure to provide and document hazardous waste management and emergency response training.	1	\$1,000	\$500	\$0	
Failure to doucment agreements with local law enforcement, fire departments, hospitals, and other State and local emergency response agencies/teams.	1	\$100	\$100	\$ 0	Total of Three Factors
TOTAL PER FACTOR		\$15,000	\$3,300	\$0	\$18,300

Mitigating Factors (-)	\$0
Ability to Pay (-)	\$0
Other Factors (+/-)	\$0
Total Adjustments (+/-) Enter at Right	\$ 0

Economic Benefit (+)	\$0	
Amount of Initial Penalty	\$18,300	
Total Adjustments (+/-)	\$0	
FINAL PENALTY	\$18,300	

$\underline{Footnotes}$

^{*} See the "Department's Contentions" portion of the Order for a detailed description of each violation and the penalty factors.